

## Message Text

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ORIGIN SP-02

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DRAFTED BY S/P:LEINAUDI  
APPROVED BY THE SECRETARY  
ARA:WROGERS  
S/P:WLORD  
S/P:SLEWIS  
ARA:WGBOWDLER  
ARA/PLC:RJBLOOMFIELD  
ARA/BR:RBALLANTYNE  
S/S:MR. GAMMON

----- 073158

O 101422Z OCT 74  
FM SECSTATE WASHDC  
TO AMEMBASSY BRASILIA IMMEDIATE

C O N F I D E N T I A L STATE 223429

E.O. 11652: GDS

TAGS: PFOR, XM, US, BR

SUBJECT: CONSULTATIONS AMONG POLICY PLANNING STAFFS  
REF: A. STATE 192211, B. BRASILIA 6769

FOR AMBASSADOR

1. USING YOUR DISCRETION AS TO IMMEDIATE TIMING, PLEASE  
DELIVER THE FOLLOWING LETTER TO FOREIGN MINISTER SILVEIRA  
IN THE NEAR FUTURE. BEGIN QUOTE: DEAR ANTONIO: OUR LUNCH  
SEPTEMBER 28 WAS ESPECIALLY GRATIFYING FOR THE BROAD RANGE  
OF ISSUES WE MANAGED TO EXPLORE TOGETHER. IN THINKING BACK  
ON THAT CONVERSATION, IT STRIKES ME THAT SIMILAR TALKS  
AMONG A FEW SENIOR PLANNING OFFICIALS, A SUGGESTION FIRST  
MADE AT TLATELOLCO LAST FEBRUARY, WOULD BE VERY USEFUL IN  
STRENGTHENING GENERAL COOPERATION BETWEEN OUR COUNTRIES.  
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SPECIFICALLY, SHOULD YOU AGREE, I WOULD LIKE TO SEND A SMALL DELEGATION FROM MY POLICY PLANNING STAFF TO REVIEW INFORMALLY WITH THEIR BRAZILIAN COUNTERPARTS OUR RESPECTIVE APPROACHES TO POLITICAL, ECONOMIC AND SECURITY ISSUES; AND HOW MY GOVERNMENT'S APPROACH RELATES TO BRAZIL'S INCREASING GLOBAL ROLE. A SECONDARY THEME MIGHT BE THE GENERAL COURSE

OF THE "NEW DIALOGUE," THE ISSUES IT RAISES, AND HOW TO DIRECT IT AND MAINTAIN ITS MOMENTUM.

THESE TALKS SHOULD BE EXPLORATORY AND CONCEPTUALLY-ORIENTED, WITHOUT THE PRESSURE OF SEEKING SPECIFIC AGREEMENTS OR THE BURDEN OF ATTEMPTING TO DEAL WITH IMMEDIATE OPERATIONAL PROBLEMS. IF CONDUCTED IN THE SAME SPIRIT OF FRANKNESS AND INFORMALITY THAT HAS CHARACTERIZED OUR OWN DISCUSSIONS, SUCH TALKS COULD IMPROVE OUR MUTUAL UNDERSTANDING OF LONG-RANGE ISSUES, FACILITATE THE COOPERATION BILL ROGERS AND I BOTH WANT TO MAINTAIN WITH BRAZIL, AND SERVE AS A PRELUDE TO THE VISIT I HOPE TO MAKE TO BRASILIA NEXT JANUARY.

SHOULD YOU FIND THIS PROPOSAL ACCEPTABLE, AMBASSADOR CRIMMINS WOULD BE PREPARED TO DISCUSS THE COMPOSITION OF OUR DELEGATION, POSSIBLE TOPICS TO BE CONSIDERED, AND TIMING. OUR GENERAL PREFERENCE WOULD BE FOR TALKS LASTING TWO OR THREE DAYS IN LATE NOVEMBER, PERHAPS NOVEMBER 25-27.

WITH WARMEST REGARDS AND BEST WISHES,

HENRY A. KISSINGER. UNQUOTE.

2. YOU SHOULD SEEK AN APPOINTMENT AT THE EARLIEST CONVENIENT OPPORTUNITY AFTER THE LETTER IS DELIVERED TO DISCUSS DETAILS, DRAWING AS APPROPRIATE ON THE FOLLOWING INFORMATION:

A. TIMING AND CONTEXT: SIMILAR PROPOSALS ARE BEING MADE SIMULTANEOUSLY TO VISIT PERU, CHILE AND ARGENTINA AND BRAZIL IN THAT ORDER IN THE HOPE THAT A FIRST ROUND OF TALKS CAN BE HELD IN THE INTERVAL BETWEEN THE QUITO OAS  
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MEETING AND THE PRESIDENTS' MEETING COMMEMORATING THE 150TH ANNIVERSARY OF THE BATTLE OF AYACUCHO. A SECOND ROUND OF TALKS WILL BE PROPOSED AT LEAST TO COLOMBIA, VENEZUELA AND MEXICO BEFORE THE SECRETARY'S PROJECTED TRIP TO SOUTH AMERICA.

B. PARTICIPATION IN TALKS. THE US DELEGATION WILL BE LED BY SAMUEL LEWIS, DEPUTY DIRECTOR OF S/P; CHARLES FRANK OF

S/P, RECENTLY FROM BROOKINGS AND PRINCETON, AN ECONOMIST SPECIALIZING IN FOOD AND ENERGY MATTERS AS WELL AS GENERAL ISSUES OF TRADE AND AID; THOMAS THORNTON OF S/P, A SPECIALIST IN GLOBAL POLITICS WITH PARTICULAR EMPHASIS ON THE MIDDLE EAST AND ON SOVIET POLICY; AND LUIGI EINAUDI OF S/P AND RICHARD BLOOMFIELD OF ARA/PLC, BOTH OF WHOM HAVE BEEN DEEPLY INVOLVED IN DEVELOPING OUR APPROACH TO THE NEW DIALOGUE. A SENIOR OFFICIAL FROM THE

US EMBASSY IS WELCOME TO JOIN THE TALKS AND, TO THE EXTENT POSSIBLE, YOU SHOULD KEEP IN MIND THE CONSIDERATIONS ABOUT HOST COUNTRY PARTICIPATION LISTED IN PARAS. 7 AND 8  
REFTEL A.

C. AGENDA. AS INDICATED IN PARA 4, REFTEL A, WE ENVISION THESE TALKS AS ESSENTIALLY EXPLORATORY, PRIVATE EXCHANGES KEYED TO THE TWO GENERAL THEMES OF OUR RESPECTIVE APPROACHES TO GLOBAL ISSUES AND THE STEPS NECESSARY TO DEVELOP AND MAINTAIN THE MOMENTUM OF THE NEW DIALOGUE. THE US DELEGATION WILL BE PREPARED TO MAKE BRIEF OPENING PRESENTATIONS, AS APPROPRIATE, AND WOULD WELCOME SIMILAR STATEMENTS FROM HOST COUNTRY PLANNERS. THE SPECIFIC TOPICS INCLUDED IN PARA 4, REFTEL B, ARE THEREFORE ALL APPROPRIATE FOR CONSIDERATION. ONCE WE RECEIVE YOUR FURTHER THOUGHTS AFTER CONSULTATION WITH SILVEIRA, WE WOULD BE PREPARED TO SUBMIT AN ADVANCE AGENDA TO FACILITATE PLANNING AT YOUR END, SHOULD THAT BE DESIRABLE. AS INDICATED BY THE STRENGTHS OF OUR DELEGATION, WE EXPECT TO FOCUS PRIMARILY ON GLOBAL CONCERNS OF COMMON INTEREST, BUT WOULD ALSO BE INTERESTED IN DISCUSSING SUCH REGIONAL TOPICS AS THE RELATIONSHIP BETWEEN THE NEW DIALOGUE AND THE RESTRUCTURING OF THE OAS. PLEASE ADVISE.

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D. US-BRAZIL CONSULTATIONS. DURING THE SEPTEMBER 28 LUNCHEON, THE SECRETARY AND SILVEIRA LEFT TO THEIR PROPOSED MEETING IN BRASILIA THE QUESTION OF HOW TO STRUCTURE GENERAL US-BRAZILIAN CONSULTATIONS. NO MENTION WAS MADE OF PLANNING TALKS, BUT IT IS OUR IMPRESSION THAT THESE COULD NOW BE PRESENTED AS A LOGICAL PRELUDE TO THEIR MEETING. HOW CLOSELY THESE SHOULD BE TIED TOGETHER, HOWEVER, IS BEST LEFT FOR YOU TO DETERMINE.

E. SOCIAL FUNCTIONS. GIVEN THE BREVITY OF THE STAY, ANY SOCIAL FUNCTIONS SHOULD BE TAILORED TO PROVIDE AN OPPORTUNITY FOR FURTHER INFORMAL EXCHANGES OF VIEWS WITH APPROPRIATE OFFICIALS.

F. ADDITIONAL CONSIDERATIONS. WE TAKE SERIOUSLY THE NEED

MENTIONED IN REFTEL B FOR CAREFUL PREBRIEFING OF OUR  
DELEGATION, WHICH ACCORDING TO THIS PROPOSED SCHEDULE  
WOULD ARRIVE-AFTER HAVING HELD TALKS IN PERU, CHILE AND  
ARGENTINA. FINALLY, WE PROJECT ARRIVING IN BRASILIA  
SUNDAY, NOVEMBER 24 AFTER OVERNIGHTING IN RIO SATURDAY,  
AND WOULD APPRECIATE BEING ABLE TO CONCLUDE ECONOMIC  
PORTION OF TALKS SO AS TO ENABLE CHARLES FRANK TO LEAVE  
AFTERNOON OF NOVEMBER 26. INGERSOLL

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